

UNITIL ENERGY SYSTEMS, INC.

DIRECT TESTIMONY OF

TODD M. BOHAN

New Hampshire Public Utilities Commission

Docket No. DE 14-061

September 26, 2014

000001

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LIST OF SCHEDULES

- Schedule TMB-1: Bid Evaluation Report**
- Schedule TMB-2: Request for Proposals**
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- Schedule TMB-4: RPS Compliance Cost Estimates**
- Schedule TMB-5: Historical Pricing by Customer Group**
- Schedule TMB-6: ISO-NE Newswire**

1 **I. INTRODUCTION**

2 **Q. Please state your name and business address.**

3 A. My name is Todd M. Bohan. My business address is 6 Liberty Lane West, Hampton,
4 NH.

5 **Q. What is your relationship with Unitil Energy Systems, Inc.?**

6 A. I am employed by Unitil Service Corp. (“USC”) as a Senior Energy Analyst. USC
7 provides management and administrative services to Unitil Energy Systems, Inc.
8 (“UES”) and Unitil Power Corp. (“UPC”).

9 **Q. Please briefly describe your educational and business experience.**

10 A. I graduated *magna cum laude* from Saint Anselm College, Manchester, New
11 Hampshire in 1987 with a Bachelor of Arts degree in Financial Economics. I earned a
12 Masters in Economics from Clark University, Worcester, Massachusetts in May 1990.
13 In September 1995, I earned a Ph.D. in Economics from Clark University. Before
14 joining Unitil, I worked for Bay State Gas Company as a Rate Analyst. Prior to
15 working for Bay State, I was employed as a Utility Analyst and an Economist in the
16 Economics Department of the New Hampshire Public Utilities Commission. I joined
17 Unitil Service Corp. in November 1998, and have been involved in various regulatory
18 proceedings. In August of 2010, I joined the Energy Contracts group and have
19 primary responsibilities in the areas of electric market operation and data reporting,
20 default service administration and budgeting. In addition, I have administrative
21 responsibilities associated with competitive electric supplier operations with Unitil.

1 **Q. Have you previously testified before the New Hampshire Public Utilities**
2 **Commission ("Commission")?**

3 A. Yes. I have testified before the Commission on various regulatory matters, most
4 recently in UES's Stranded Cost Recovery and External Delivery Charge
5 Reconciliation and Rate Filing, Docket No. DE 13-172, and UES's Default Service
6 Solicitation proceeding, Docket No. DE 14-061.

7 **II. PURPOSE OF TESTIMONY**

8 **Q. Please describe the purpose of your testimony.**

9 A. My testimony documents the solicitation process followed by UES in its acquisition of
10 Default Service power supplies ("DS") for its G1 and Non-G1 customers as approved
11 by the Commission in Order No. 25,397, dated July 31, 2012 (the "Order") granting
12 UES's Petition for Approval of Revisions to its Default Service Solicitation Process
13 for G1 and Non-G1 Customers. With the current Request for Proposal ("RFP"), UES
14 has contracted for a six-month default service power supply for 100% of its small
15 customer group (Non-G1); 100% of its medium customer group (Non-G1); and 100%
16 of its large customer group (G1) service requirements. Service begins on December 1,
17 2014.

18 I describe how UES solicited for bids from wholesale suppliers to provide the supply
19 requirements in accordance with the terms of the Order as UES has done in prior
20 default service supply solicitations. I also describe how the proposals received were
21 evaluated and the winning bidders were chosen. Supporting documentation and

1 additional detail of the solicitation process is provided in the Bid Evaluation Report
2 (“Report”), attached as Schedule TMB-1. A copy of the RFP as issued is attached as
3 Schedule TMB-2, and an updated Customer Migration Report is attached as Schedule
4 TMB-3. The Customer Migration Report shows monthly retail sales and customer
5 counts supplied by competitive generation, total retail sales and customer counts (the
6 sum of default service and competitive generation) and the percentage of sales and
7 customers supplied by competitive generation. The report provides a rolling 13-month
8 history which covers the period from August 2013 through August 2014. Renewable
9 Portfolio Standard (“RPS”) Compliance Cost Estimates are included as Schedule
10 TMB-4. My testimony reviews UES’s approach to compliance with the RPS which
11 went into effect in January 2008. Schedule TMB-4 details projected obligations and
12 price assumptions for the coming rate period. The price assumptions listed in
13 Schedule TMB-4 are based on recent market data and information and alternative
14 compliance payment prices. Schedule TMB-5 provides historical price data by
15 customer group that is no longer subject to confidential treatment. This schedule
16 provides pricing histories associated with the most recent three-month rate periods for
17 G1 customers or six-month rate periods for Non-G1 customers for which all pricing is
18 currently subject to the Federal Energy Regulatory Commission’s quarterly reporting
19 requirements. Lastly, Schedule TMB-6 provides a copy of a recent ISO-NE Newswire
20 regarding ISO-NE’s Winter Reliability Program for the winter 2014-15 period.

21 **Q. Please summarize the approvals UES is requesting from the Commission.**

22 A. UES requests that the Commission:

- 1 • Find that: UES has followed the solicitation process approved by the Commission;
2 UES’s analysis of the bids submitted was reasonable; and UES has supplied a
3 reasonable rationale for its choice of the winning suppliers.
- 4 • Find that: the price estimates of renewable energy certificates (“RECs”) proposed
5 by UES, based on actual purchases or current market prices and information, are
6 appropriate for inclusion in retail rates.
- 7 • On the basis of these findings, conclude that the power supply costs resulting from
8 the solicitation are reasonable and that the amounts payable to the sellers under the
9 supply agreements are approved for inclusion in retail rates.
- 10 • Issue an order granting the approvals requested herein on or before October 3,
11 2014, which is five (5) business days after the date of this filing.

12 **III. SOLICITATION PROCESS**

13 **Q. Please discuss the Solicitation Process UES employed to secure the supply**
14 **agreements for default service power supplies.**

15 A. In the same manner as its prior solicitations for default service supplies, UES
16 conducted an open solicitation in which it actively sought interest among potential
17 suppliers and provided potential suppliers with access to sufficient information to
18 enable them to assess the risks and obligations associated with providing the services
19 sought. UES did not discriminate in favor of or against any individual potential
20 supplier who expressed interest in the solicitation. UES negotiated with all potential
21 suppliers who submitted proposals to obtain the most favorable terms from each

1 potential supplier. The structure, timing and requirements associated with the
2 solicitation are fully described in the RFP issued on August 26, 2014. This is attached
3 as Schedule TMB-2 and is summarized in the Report attached as Schedule TMB-1.

4 **Q. How did UES ensure that the RFP was circulated to a large audience?**

5 A. UES announced the electronic availability of the RFP to all participants in NEPOOL
6 by notifying all members of the NEPOOL Markets Committee and the NEPOOL
7 Participants Committee via email. UES also announced the issuance of the RFP via
8 email to a list of power suppliers and other entities such as distribution companies,
9 consultants, brokers and members of public agencies who have previously expressed
10 interest in receiving copies of UES's solicitations. UES followed up the email
11 announcements with telephone calls to the power suppliers to solicit their interest. In
12 addition, UES issued a media advisory to a number of power markets publications
13 announcing the issuance of the RFP.

14 **Q. What information was provided in the RFP to potential suppliers?**

15 A. The RFP described the details of UES's default service, the related customer-
16 switching rules, and the form of power service sought. To gain the greatest level of
17 market interest in supplying the load, UES provided potential bidders with appropriate
18 and accessible information. Data provided included historical hourly default service
19 loads and daily capacity tags for each customer group; class average load shapes;
20 historical monthly retail sales and customer counts by rate class and supply type; a
21 generic listing of large customers showing annual sales, peak demands, and capacity

1 tag values as well as supply type (default service or competitive generation); and the
2 evaluation loads, which are the estimated monthly volumes that UES would use to
3 weigh bids in terms of price. The retail sales report and the historical loads and
4 capacity tag values were updated prior to initial bidding to provide the latest
5 information available. All documents and data files were provided to potential
6 suppliers via UES's corporate website (www.unitil.net/rfp).

7 **Q. How did UES evaluate the bids received?**

8 A. UES evaluated the bids on both quantitative and qualitative criteria, including price,
9 creditworthiness, willingness to extend adequate credit to UES to facilitate the
10 transaction, capability of performing the terms of the RFP in a reliable manner and the
11 willingness to enter into contractual terms acceptable to UES. UES compared the
12 pricing strips proposed by the bidders by calculating weighted average prices for the
13 supply requirement using the evaluation loads that were issued with the RFP.

14 UES selected DTE Energy Marketing, Inc. ("DTE Energy") as the winning bidder of
15 the small customer (Non-G1) supply requirement (100% share) and TransCanada
16 Power Marketing, Ltd. ("TransCanada") as the winning bidder of the medium
17 customer (Non-G1) supply requirement (100% share). Nextera Energy Power
18 Marketing, LLC ("Nextera") was selected as the supplier of the large customer (G1)
19 supply requirement (100% share). All three transactions are for a period of six
20 months. UES believes that DTE Energy, TransCanada and Nextera offered the best

1 overall value in terms of both price and non-price considerations for the supply
2 requirements sought.

3 **Q. Please describe the contents of the Bid Evaluation Report.**

4 A. Schedule TMB-1 contains the Bid Evaluation Report which further details the
5 solicitation process, the evaluation of bids, and the selection of the winning bidders.
6 The Report contains a narrative discussion of the solicitation process. A confidential
7 section labeled “Tab A” follows the narrative. Tab A includes additional discussion
8 regarding the selection of the winning bidders and presents several supporting exhibits
9 that list the suppliers who participated as well as the pricing they submitted and other
10 information considered by UES in evaluating final proposals, including redlined
11 versions of the final supply agreements. UES seeks protective treatment for specific
12 materials provided in Tab A.

13 On the basis of the information and analysis contained in the Bid Evaluation Report,
14 UES submits that it has complied with the Commission’s requirements, and that the
15 resulting default service power supply costs are reasonable and that the amounts
16 payable to the sellers under the supply agreements should be approved for inclusion in
17 retail rates.

18 **Q. Please indicate the planned issuance date, filing date and expected approval date**
19 **associated with UES’s next default service solicitation.**

20 A. Similar to the current solicitation, UES’s next default service solicitation will be for
21 one hundred percent (100%) of the small, medium and large customer supply

1 requirements for a six-month period. Delivery of supplies will begin on June 1, 2015.
2 UES plans to issue an RFP for these supplies on March 3, 2015, with a filing for
3 approval of solicitation results planned for April 3, 2015 and approval anticipated by
4 April 10, 2015.

5 **IV. RENEWABLE PORTFOLIO STANDARD COMPLIANCE**

6 **Q. Please explain how UES is complying with the Renewable Portfolio Standard**
7 **requirements.**

8 A. In accordance with the settlement agreement dated July 16, 2009, UES typically issues
9 two REC RFPs annually, each for approximately 50% of its projected REC
10 obligations. In addition, UES may make REC purchases outside of the RFP process
11 when it finds it advantageous to do so. For 2014 RPS compliance, UES completed a
12 REC RFP in late February 2014. UES has made some additional purchases outside of
13 the REC RFP issuance. Tab A includes an exhibit summarizing UES's REC
14 purchases for RPS compliance. UES anticipates issuing another REC RFP in late
15 2014.

16 **Q. Please describe UES's estimates of RPS compliance costs.**

17 A. The current solicitation is for default service power supplies to be delivered beginning
18 December 1, 2014. Schedule TMB-4 lists the percentage of sales and the resulting
19 REC requirement for each class of RECs for RPS compliance along with UES's cost
20 estimates for the period beginning December 1, 2014. UES's cost estimates are based

1 on current market prices as communicated by brokers of renewable products, recent
 2 purchases of RECs, and alternative compliance payment rates for 2014 and 2015.

3 **Q. Does UES’s estimate of RPS costs incorporate the latest RPS requirements for**
 4 **2014 and 2015?**

5 A. Yes. The following table provides a summary of the RPS requirements.

NH Renewable Portfolio Standards: 2014 - 2015					
Calendar Year	Class I*	Class I Thermal	Class II	Class III	Class IV
2014	5.00%	0.40%	0.30%	3.00%	1.40%
2015	6.00%	0.60%	0.30%	8.00%	1.50%
*Class I is the gross requirement. The Class I requirement less the Class I Thermal Carve-Out requirement is 4.60% for 2014 and 5.40% for 2015.					

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7 Schedule TMB-4 RPS Compliance Costs Estimates incorporates the latest RPS
 8 requirements shown here.

9 **V. WHOLESALE WINTER ELECTRICITY PRICES**

10 Winter 2013-14

11 **Q. Please provide a brief summary of wholesale electricity prices in New**
 12 **England/New Hampshire during the winter 2013-14 period.**

13 A. The New England region experienced both high and volatile wholesale electricity
 14 prices during the winter 2013-14 period. These high prices and volatility were driven
 15 by two major factors: (1) high consumer demand, particularly due to the occurrence of
 16 extreme cold temperatures on several occasions during this period; and (2) high fuel

1 prices, namely natural gas, driven by competition for heating purposes and pipeline
2 constraints limiting supply availability. The following table shows details regarding
3 New Hampshire electricity prices during the winter 2013-14 period.

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NH Load Zone (4002): Monthly Locational Marginal Prices					
	Avg Price	Pct Change	Highest Price	St. Deviation	St. Deviation
Month	(\$s per MWH)	(vs. Prev.)	(\$s per MWH)	(\$s per MWH)	(Prev. Yr.)
Dec-13	\$97.58	126%	\$1,274.29	85.6	19.4
Jan-14	\$149.98	82%	\$632.67	91.8	67.2
Feb-14	\$150.61	42%	\$571.06	78.6	61.6
Mar-14	\$113.07	112%	\$390.80	84.2	24.7

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8 The data shows that wholesale electricity prices in New Hampshire in the winter 2013-
9 14 period were both much higher and more volatile than in the winter 2012-13 period.

10 **Q. How did factors influencing the natural gas market have an impact on electricity**
11 **prices during this period?**

12 A. Not surprisingly, the demand for natural gas is high during the winter period as a
13 primary source for heating purposes. At the same time, natural gas is also a major fuel
14 source for electric generation in the New England region accounting for over half of
15 the electricity generated. As a result, natural gas prices in the New England region
16 were much higher than they were in the winter 2012-13 period contributing to higher
17 wholesale electricity prices in the region. Below are details regarding New England
18 natural gas prices during the winter 2013-14 period and winter 2012-13 period.

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Tennessee Gas Pipeline (Zone 6 Delivered): Average Monthly Spot Prices					
	Avg Price		Avg Price	\$ Change	Pct Change
Month	(\$ per MMBtu)	Month	(\$ per MMBtu)	(Prev. Yr.)	(Prev. Yr.)
Dec-13	\$12.758	Dec-12	\$5.818	\$6.940	119%
Jan-14	\$24.353	Jan-13	\$10.125	\$14.228	141%
Feb-14	\$20.198	Feb-13	\$16.253	\$3.945	24%

Additional information regarding the relationship between natural gas prices and wholesale electricity prices in New England is available in a recent press release by ISO New England (March 18, 2014) entitled: “2013 Wholesale Electricity Prices in New England Rose on Higher Natural Gas Prices.”¹

Winter 2014-15

Q. Do wholesale electricity market participants expect the winter 2014-15 to be similar to winter 2013-14 in New England/New Hampshire?

A. In the current RFP, wholesale electricity suppliers have expressed concern that the winter 2014-15 period will have operational conditions at least as severe as the winter 2013-14 period and quite possibly more constrained leading to added upward pressure on wholesale electricity prices during this upcoming period.

Q. Could you please explain why market participants have this concern regarding the winter 2014-15 period?

A. Certainly. There are a number of market dynamics contributing to higher wholesale electric prices this winter:

¹ A copy was provided in the Company’s last filing and it is available at: http://www.iso-ne.com/static-assets/documents/nwsiss/pr/2014/2013_price_release_03182014_final.pdf.

- 1) Natural Gas Pipeline Constraints: The New England natural gas pipeline system has become increasingly more constrained over the last few winter seasons as the demand for natural gas has increased significantly given its general price advantage and favorable environmental attributes relative to oil. Electric generation demand for natural gas has increased as has demand for natural gas for more traditional heating purposes. The increased competition for the limited volumes of natural gas that can be transported into the region has led to higher natural gas prices particularly during cold weather conditions, which translates directly into higher electricity prices for consumers. Because a large portion of the regional power supply is fueled by natural gas, electric prices increase when natural gas prices rise. Moreover, when natural gas in the region becomes scarce, some gas-fired units can be unable to access supply, requiring them to shut down and be replaced by the dispatch of generating units fueled by other, often less efficient, fuels.
- 2) Reduction of LNG: Along with pipeline constraints, the reduction in the volume of liquefied natural gas (LNG) based natural gas supplies to the New England region has contributed significantly to the high seasonal cost of natural gas. Given the increase in low cost domestic natural gas production during the past several years, LNG shipments that were being received in the northeast have been increasingly moved to other global markets.
- 3) Generator Retirements: The June 1 closure of Salem Harbor Power Station and the pending retirement of Vermont Yankee Nuclear Power Plant at the end of

1 2014 will result in a reduction of approximately 1,200 MW less of non-gas
2 fired electric generating capacity as New England heads into the winter period.

3 4) Oil Inventory Challenges: Last winter presented conditions that resulted in
4 natural gas prices rising above oil prices in the region. As a result, more oil-
5 fired electric generation was dispatched to meet demand. With a few
6 significant cold snaps and other difficult winter conditions occurring, oil-fired
7 generators depleted their inventories in mid-winter and had difficulty
8 replenishing their fuel supply in a timely manner. The region could experience
9 a similar impact in the winter 2014-15.

10 5) Winter Reliability Program: In an effort to maintain electric system integrity
11 this winter, ISO New England has implemented a 2014-15 Winter Reliability
12 Program (“Winter Reliability Program”).² The Winter Reliability Program
13 includes a number of components such as: compensation for unused oil
14 inventory and LNG contract volume; demand response and incentives for dual-
15 fuel capacity. The costs for the Winter Reliability Program are estimated by
16 the program components; however, the end result is an estimated total cost on
17 the order of \$100 million. An important aspect of the Winter Reliability
18 Program is that the FERC has determined that these costs will be allocated to
19 real-time load obligation which is paid by load serving entities.

² For further details, please see the ISO Newswire: “*FERC OK’s 2014/2015 Winter Reliability Program*” at <http://isonewswire.com/updates/2014/9/10/ferc-oks-20142015-winter-reliability-program.html>.

1 Further details are provided in a recent ISO New England Newswire (July 14, 2014)
2 entitled: “ISO-NE and NEPOOL file proposal with FERC to implement a Winter
3 Reliability Program for winter 2014-15” and provided in Schedule TMB-6.

4 **Q. What is the impact of these factors discussed above?**

5 A. Wholesale electricity suppliers submitting bids in response to Unitil’s RFP recognize
6 the potential impacts of all the aspects discussed above and have incorporated these
7 factors into their wholesale electricity pricing submitted to Unitil. As discussed in the
8 testimony of Ms. McNamara, the bill impact for a residential customer is an increase
9 of approximately 44 percent in comparison to rates currently in effect. This is a direct
10 result of higher wholesale electricity prices during the winter 2014-15 period. The
11 following table shows the NYMEX On-Peak, Off-Peak and Average Electricity
12 Futures prices for the New England region.

NYMEX Futures Electricity Prices (9/22/2014)			
	On-Peak Price	Off-Peak Price	Average Price
Month	(\$s per MWh)	(\$s per MWh)	(\$s per MWh)
Dec-14	\$146.65	\$116.53	\$131.59
Jan-15	\$188.00	\$144.10	\$166.05
Feb-15	\$177.75	\$136.00	\$156.88
Mar-15	\$107.25	\$84.00	\$95.63

13
14 Examination of the table above suggests that the average wholesale price of electricity
15 through the winter months of the 2014-15 season will be well in excess of \$100 per
16 MWh.

1 **Q. In light of this increase, is Unitil undertaking efforts to reach out to customers to**
2 **advise them of options available to help mitigate or manage this rate impact?**

3 A. Yes. The Company is certainly concerned about this rate impact and is undertaking
4 efforts to help its customers during this winter season. Specifically, the following
5 actions have been completed, or are scheduled to be done prior to the start of the
6 winter season:

7 ▪ Customer Newsletter and Outreach Efforts: On September 10, 2014, Unitil's
8 Director of Customer Operations provided a copy of the Company's pending
9 newsletter; *Unitil's Monthly Newsletter, October 2014, Issue No. 18*, to the
10 Commission's Consumer Affairs Director. The newsletter provides details
11 regarding payment assistance and weatherization and will be provided to
12 customers with their October bills.

13 ▪ Customer Assistance Training: Unitil is in the process of completing a number
14 of training initiatives to provide our customers with assistance in the winter
15 period. (1) A Unitil Customer Assistance Program Coordinator is meeting
16 with the Community Action Agencies which administer fuel assistance. (2) In
17 early October, Unitil will participate with the other New Hampshire electric
18 utilities in hosting a customer assistance training session for all charitable
19 organizations. This session will cover topics such as low-income discount rate
20 eligibility, fuel assistance, weatherization, and payment arrangements. (3) In
21 November, Unitil will participate with the other electric utilities in speaking at

1 the New Hampshire Municipal Welfare Annual Conference covering the topics
2 mentioned above. (4) Unutil's Media Relations Manager has prepared talking
3 points to inform customers about various options when they contact Unutil's
4 call center, and he will meet with call center representatives over the next few
5 weeks to make certain they are prepared for customer inquiries.

6 **VI. CONCLUSION**

7 **Q. Does this conclude your testimony?**

8 **A.** Yes, it does.